



STARTING NOW

A Policy Vision for Supporting the
Healthy Growth and Development
of Every California Baby

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Introduction

In the first three years of a child's life, foundational brain architecture is established, making children's earliest experiences the most important. The creation of healthy brain architecture is dependent on good health, positive and nurturing relationships with adults, exposure to enriching learning opportunities and safe neighborhoods.

Yet too often in California, children—especially children of color, foster youth, and those growing up in poverty—lack the components critical for a healthy early life. For example:

As few as **3%** of families that might benefit from voluntary home visiting have access to home visiting programs.¹

32% of children entering foster care are under the age of three.²

Only **9%** of eligible infants and toddlers have subsidized child care.³

California's policymakers are failing our state's youngest children, paying far too little attention—and allocating far too few resources—to the critical and formative early years. Research by Nobel Laureate Professor James Heckman from the University of Chicago shows us that investing in high-quality early childhood programs can yield up to 13 percent savings per year, and cost-effective programs can also yield savings across multiple systems including reductions in



later spending on education, health, sociability, economic mobility and criminal justice.⁴ By underinvesting in the early years, California's policymakers are missing a multitude of opportunities to address achievement disparities before they even develop—causing the state to spend more later on less effective programs and more costly solutions.

Investments that support children during early childhood are an essential long-term investment in California's future. Heckman's research shows that investing in kids early on is critical to preventing achievement gaps. Disparities in achievement and opportunity open early in children's lives and, once present, are more difficult to resolve and more likely to persist throughout childhood and into adulthood. While high-income families are spending tens of thousands of dollars annually on supports for their youngest children, most of California's infants and toddlers receive stunningly little. This inequity is threatening California's ability to ensure a well-prepared workforce and a stable society.

Additionally, California's future workforce will be smaller than California's current workforce. Research conducted by Professor Dowell Myers of the University of Southern California tells us that now, more than ever, it is crucial to ensure that every single child is prepared to succeed. In 1970, children made up 33 percent of California's population; by 2030 that figure is expected to decline to just 21 percent.⁵ Coupled with a projected shift in the ratio of seniors to working-age adults, there will soon be insufficient children prepared to fill roles as employees and consumers as adults. California's policymakers must help ensure that all the babies born today, and those who immigrate or move here, succeed.

For a strong future, California policymakers must commit to a big goal: establish a child-centered, comprehensive and sustainable network of quality services and supports, starting before birth, to ensure all kids have equitable opportunities to reach their full potential.

It is a complicated challenge. It will require a focus on multiple programs and policy areas that address the diverse needs of California's children across regions, race and income levels. It will also require an approach that makes services and systems of support interconnected, efficient and sensible for families.

In a state known for innovation, California's leaders must make sure that every California baby has the opportunity to reach his or her full potential—starting now.

A Data Snapshot: California's Infants & Toddlers

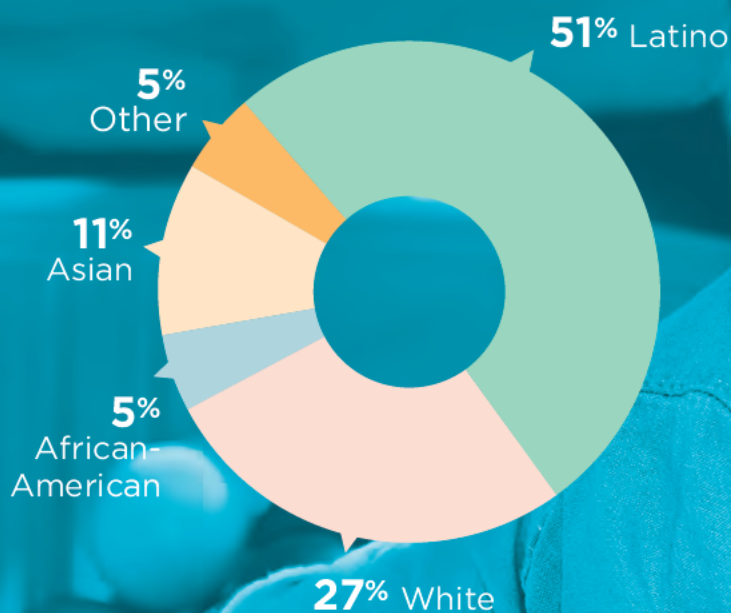
In order to understand how California's infants and toddlers are faring, it is critical to take a careful look at the data. As the most populous and diverse state, the challenges facing California's babies and toddlers are diverse as well. And with shifting demographics, we must take a close look at the data to understand how to solve these increasingly complex challenges.

California has nearly

2million
babies and toddlers⁶



Race/Ethnicity⁷



A Data Snapshot: California's Infants & Toddlers

Child Care

For infants and toddlers in California, child care with licensed, quality providers is largely unavailable and often prohibitively expensive.

25%

availability of child care for potential demand⁸



Availability of child care by type of facility:⁹

2%

child care center

39%

family child care



Average annual cost of child care:¹⁰

\$13,327

child care center

\$8,462

family child care home (2014)

This is more than **70%** of the salary of a single, minimum wage earner (\$18,720) or more than **20%** of state median income for a two-parent family (\$64,828) in California.¹¹

Households

Infants and toddlers in California are vulnerable to neglect, trauma and health or developmental delays due to familial economic hardship, housing insecurity and immigration status.

62%

of babies are born into low-income households¹²

(200% of federal poverty level or below)



13%

of infants & toddlers live in families with parents who are unemployed¹³



Insecure housing:

Children under age three who experience residential mobility¹⁴

Homeless or did not have a place to sleep (during pregnancy)¹⁵

24%

2.9%



49.5%

of children live in immigrant families (one or more parent was born outside the U.S.)¹⁶

A Data Snapshot: California's Infants & Toddlers

Maternal Demographics¹⁷

In order to understand the challenges facing California's infants and toddlers, it is important to understand the challenges faced by their mothers. Research shows a clear connection between maternal education, income and access to support, and their children's healthy development and learning in infancy and beyond.



Race/Ethnicity

49.2% Latino
29.3% White
15.3% Asian/Pacific Islander
5.7% African-American

37.9%

of moms were born outside the U.S.



Age of mother at time of birth

5.6%
age 15-19

74.5%
age 20-34

19.9%
age 35+

30.1%

of moms speak a non-English language at home

57%

of women with infants are in the labor force



38.9%

of new moms live in high-poverty neighborhoods



¡hola!

안녕하세요

你好

chào

ku musta

39.7%

of new moms are unmarried, up 7% in the last decade

1 in every 6

babies are born to a mom who did not complete high school



A Data Snapshot: California's Infants & Toddlers

Health & Welfare

Many of California's babies are vulnerable to poor health outcomes, neglect and abuse from a very young age.

8.6%

of infants are born preterm¹⁸

(all live births less than 37 weeks of gestation)



6.8%

of infants are born at low birthweight¹⁹

(less than 5 lbs., 8 oz.)



32%

of kids entering foster care are age 0-3²⁰



Infant Mortality by Race/Ethnicity²¹ per 1000 live births

2.9

Asian/Pacific Islander

4.0

White

4.9

Latino

5.7

American Indian/
Alaska Native

10.2 Multi-racial

10.2 African-American

50%

of children who die from abuse or neglect are under age one and **75%** are 0-3²²

25,000

approximate number of babies under one reported as maltreated each year²³



The following pages include high-level policy goals and solutions to better serve California's infants and toddlers. The strategies presented are organized into four categories:

Promote Healthy Children



Foster Strong Families

Enrich Early Learning



Strengthen Communities

Promote Healthy Children

Healthy childhoods are fundamental to lifelong wellness



The first three years of life are an intense period of growth and development for children. In order for children to grow up healthy and well educated, they need good nutrition, robust health care, caring adults in their lives and safe and stimulating environments in which they can learn and play.

82% of women receive early prenatal care.²⁴

93% of children have health insurance for the entire year.²⁵

68% of low-income young children have not visited the dentist in the last year.²⁶

While an average of **16.6%** of women experience food insecurity during pregnancy, large disparities exist between pregnant women of different races:²⁷
Latino: **25.4%** African-American: **25.9%** White: **11.0%** Asian/PI: **8.6%**

69% of newborns are exclusively breastfed in the hospital.²⁸

Although **41%** of parents report having one or more concerns about their child's physical, behavioral or social development,²⁹ fewer than one third of children under age five received a screening to identify potential delays.³⁰

Goals & Policy Opportunities

Goal: Children and their parents/caregivers have robust, continuous and affordable health coverage and health care services.

Policy Opportunities:

- Maximize enrollment in health coverage programs like Medi-Cal and ensure a comprehensive scope of benefits and access to medical, dental, vision, mental health and substance abuse services.
- Prioritize and incentivize health care system innovation and quality improvement initiatives aimed at improving health outcomes for pregnant women and young children.

Goal: Children grow up healthy and stay on track developmentally.

Policy Opportunities:

- Ensure all children receive regular, routine developmental screenings in health care settings and are linked to needed supports as appropriate.
- At the state level, incentivize the development of county and regional mechanisms such as Help Me Grow that seamlessly link children with supports and intervention as needed.

Goal: Pregnant women, children and their families are nourished and healthy.

Policy Opportunities:

- Assess progress and identify barriers and any additional resources necessary to achieve statewide adoption of the Ten Steps to Successful Breastfeeding in hospitals.
- Maximize enrollment in WIC and CalFresh for eligible families and individuals.

Goal: Young children are not abused or neglected, and receive robust services to heal from maltreatment.

Policy Opportunities:

- Develop policies and encourage state entities to enter into agreements to share real-time electronic information between agencies engaged in protecting children and preventing abuse (e.g. law enforcement, Child Protective Services, public health agencies, hospitals and doctors, schools and early childhood centers).
- Ensure all professionals working with young children and families complete coursework or training on trauma-informed practices and the identification and reporting of child abuse and neglect.
- Expand access to timely, high-quality services that reduce the impact of trauma on young children.

★ Program Highlight

Help Me Grow

Families often become overwhelmed with the burden of identifying and navigating the multiple systems and services they may need, resulting in missed opportunities to address important issues facing the child or family. Improving service coordination makes it easier for providers to refer their clients and patients to appropriate resources, increasing the likelihood of screenings and referrals. One example of a promising approach to improving service navigation for families and providers has been the development of Help Me Grow systems across counties in California. “Help Me Grow is a system that builds collaboration across sectors, including child health care, early care and education, and family support. Through comprehensive physician and community outreach and centralized information and referral centers, families are linked with needed programs and services. Ongoing data collection and analysis helps identify gaps in and barriers to the system.”

Fourteen California counties are affiliates of Help Me Grow with an additional 17 exploring implementing Help Me Grow in their counties. For more information, visit:

www.helpmegrownational.org.

All quoted text pulled from the Help Me Grow website.

Foster Strong Families

Babies need supported parents



Children succeed when parents and caregivers feel competent and confident in their roles, and empowered to foster and sustain their child's health and learning. Regardless of whether a child lives with one or both parents, a relative caregiver or a foster family, it is critical that his or her basic needs for food, housing and income are met. It is also critical that caregivers have access to resources and support to foster healthy child development and bonding.

38% of families receiving CalWORKS have at least one child under age three.³¹

54.1% of mothers participated in WIC during pregnancy.³²

24.9% of mothers received CalFresh during pregnancy.³³

65% of California children ages birth to three live in poverty or other circumstances with potential to jeopardize their learning, health and well-being.³⁴

1 in 7 women experience postpartum depression, the most common complication from child birth. Postpartum depression can negatively affect the health and safe development of the infant.³⁵

46.7% of California's parents and caregivers experienced trauma as children. Adverse Childhood Experiences (ACEs)—including abuse, neglect and experiencing or witnessing violence—can have lifelong influence on a parent or caregiver's health, behavior and well-being, including how they negotiate the demands of caring for a young child.³⁶

Goals & Policy Opportunities

Goal: Families' basic needs are met.

Policy Opportunities:

- Align eligibility and streamline application processes for critical safety net programs such as CalWORKs, CalFresh and Medi-Cal.
- Maximize statewide participation in the California Earned Income Tax Credit.
- Incentivize and pilot innovative approaches to meet families' legal needs, such as medical-legal partnerships.

Goal: Parents and caregivers forge healthy bonds with their newborns and throughout the first three years.

Policy Opportunities:

- Ensure that maternal and early childhood home visiting programs, including evidence-based programs for the highest need parents and children, are available to all families who wish to participate.
- Ensure all families have access to paid family leave, including leave policies for maternity and paternity leave, and foster and adoptive families.

Goal: Families with infants and toddlers experiencing risk factors or circumstances that may jeopardize their health or well-being are identified early and provided with the resources they need.

Policy Opportunities:

- Ensure widespread screening for depression, perinatal mood/anxiety disorders and/or domestic violence and ensure that every parent and caregiver has easy access to a place in their community that can guide and support them in finding the help they need.
- From the moment a case is opened, ensure young foster children are placed with safe, nurturing and supportive caregivers and experience minimal placement disruptions.

★ Program Highlight

Home Visiting

Home visiting programs are voluntary, family-centered programs that match expectant and new parents with trained professionals who provide ongoing, individualized support at critical points during pregnancy and throughout a child's first year(s) of life. Home visiting reinforces parents' own efforts to give their children the best start possible, reaching families early in their transition into parenthood, and linking them with needed resources and information. Home visiting programs are a critical piece of a broader, multi-faceted system of family support and, across California, communities employ a diverse variety of home visiting program models to target local, specific needs and populations. The home visiting program models often intended for the most at-risk families are backed by an extensive body of evidence proving their effectiveness in increasing families' economic self-sufficiency, fostering healthy child development, promoting school readiness and reducing child maltreatment. However, administration of home visiting programs in California is fragmented and funding is insecure; federal and local resources reach as few as three percent of families who might benefit. California's leaders should leverage the existing network of programs and provide state funding to better screen families for risk factors and needs, and significantly expand the availability of home visiting programs for all families who wish to participate. For more information, visit: prokid.info/homevis.



Enrich Early Learning

Enriching early learning experiences help children grow and thrive



High-quality early learning programs and developmentally appropriate enrichment activities in the infant/toddler years help children succeed in school and in life. Every family needs equitable access to affordable, culturally relevant and quality early learning settings for their youngest children.

Early Head Start provides infants and toddlers early childhood development support and resources, but only **4%** of eligible families are served in California.³⁷

57% of mothers with infants are in the labor force.³⁸

Statewide, licensed child care capacity is only enough to serve **20%** of all infants and toddlers age zero to two.³⁹

Child care subsidies serve only **5%** of California's infants and toddlers, although roughly half could be eligible according to income criteria.⁴⁰

Only **62%** of kids under age six are read to every day:⁴¹
Latino: **54%**; White: **77%**; African-American: **64%**; Asian: **62%**

Nearly **43%** of K–12 students (English Learners and Fluent English Proficient) speak a language other than English in their homes. **73%** of ELL students are in elementary grades, **17%** of ELL students read at grade level in third grade.⁴²

Goals & Policy Opportunities

Goal: Adults have the information, skills and support they need to help children learn.

Policy Opportunities:

- Ensure every community has access to formal education programs that offer parents and caregivers tools, information and guidance (including the Positive Parenting Program, Baby College, the Incredible Years and others).
- Ensure every community offers opportunities for caregivers to learn about early social-emotional and cognitive development and ensure the availability of caregiver-ready tools to promote healthy attachment, early language, numeracy and problem-solving skills.

Goal: Child care and development programs for infants and toddlers are affordable, accessible and meet the needs of families.

Policy Opportunities:

- Ensure all families with infants and toddlers have access to stable, high-quality child care, including sufficient subsidies for low-income families, foster children and families experiencing circumstances of need or risk.
- Ensure all of the most vulnerable families have access to dual-generation, comprehensive programs such as Early Head Start.
- Expand programs like the Family Child Care Home Education Networks to increase the quality of available care for infants and toddlers.

Goal: Child care for infants and toddlers is high quality.

Policy Opportunities:

- Institute annual health and safety visits and coordinate oversight for licensed child care settings, raise and unify program standards to reduce caregiver-child ratios, promote continuity of care, ensure developmentally appropriate practices and effectively support dual language learners.
- Fully invest in a statewide, locally driven Quality Rating and Improvement System (QRIS) to assist all licensed child care programs and early childhood educators with training, tools and resources to improve their practice and establish a tiered reimbursement rate system that covers the cost of quality care.



Program Highlight

Early Head Start

Early Head Start (EHS) is a federal-to-local grant program designed to serve infants and toddlers under the age of three, and pregnant women. Early Head Start provides early, continuous, intensive and comprehensive child development and family support services to low-income pregnant women, infants, toddlers and their families. All EHS programs serve families through a full day, full year program option that best meets the needs of their families. Program options are determined through the data collected from community needs assessments and conversations with families, which allows EHS to comprehensively and flexibly meet the needs of families. Early Head Start programs are offered in a variety of settings including home based, center based, family child care, combined care and programs for seasonal/migrant families. Only four percent of eligible children are served by Early Head Start. The federal government recently created the Early Head Start Child Care Partnerships grant program which leverages the knowledge, training and quality standards present within Early Head Start Programs to partner with local child care providers to enrich their programs and staff training. California's leaders should incentivize and promote such partnerships to help strengthen the quality of existing programs, in addition to funding the expansion of EHS directly. For more information, visit: <https://eclkc.ohs.acf.hhs.gov/hslc/hs>.

Strengthen Communities

Safe, supportive communities make for successful kids



The neighborhoods and communities in which kids grow up have an enormous bearing on children's future success. Ensuring that all children get a healthy, equitable start requires that families, community members, and local and state policy leaders work together on behalf of kids to create safe communities. It is imperative that we support, grow and, where necessary, implement programs and policies that promote parent and caregiver civic engagement, expand opportunities for safe play, increase connections amongst parents and caregivers and promote the healthy development of young children in California's diverse communities.

Percent of children who live in neighborhoods with the following four features: a park, sidewalks, a library and a community center:⁴³

Latino: **59.7%**; White (non-Latino): **73.2%**; African-American (non-Latino): **86.8%**; Other (non-Latino): **70.9%**

38.9% of women live in high-poverty neighborhoods at the time they give birth.⁴⁴

6.3% of California's children 0–4 have active asthma.⁴⁵

Nearly **5,000** children 0–4 were hospitalized due to asthma in 2014.⁴⁶

18.3% of California's children live in communities their parents consider unsafe.⁴⁷

Many of California's children live in neighborhoods in disrepair: **13.6%** live in neighborhoods with poorly kept/rundown housing; **18.8%** live in neighborhoods with vandalism/broken windows/graffiti.⁴⁸

Nationally, **48.7%** of children ages 2–5 are exposed to physical assault and **21%** witness violence each year.⁴⁹

Children who grow up with domestic violence are **6X** more likely to commit suicide and are **50%** more likely to abuse drugs and alcohol.⁵⁰

Goals & Policy Opportunities

Goal: Neighborhoods are safe and foster kids' healthy growth and development.

Policy Opportunities:

- Support policies that increase healthy air quality, safe water and minimize exposure to toxins.
- Increase number and safety of publicly-managed parks, open spaces, and walking paths and trails in low-income communities, including special play zones for toddlers.

Goal: Families are connected with one another and to their communities.

Policy Opportunities:

- Sustain and scale efforts of First 5 Commissions, libraries, hospitals and community-based organizations to provide family-friendly, informal opportunities and space for parents and caregivers to gather.
- Support policies and programs that address the physical and emotional harm to pregnant women, children, families and communities caused by historic, structural racism and segregation.

Goal: Children are healthy and thrive, regardless of where they live.

Policy Opportunities:

- Coordinate efforts of public and private stakeholders to invest state and philanthropic resources to reduce persistent place-based health and educational disparities.
- Foster community engagement in local and state government decision-making, such as parent/caregiver councils in early learning programs and representation on public service system boards.



Program Highlight

The Magnolia Community Initiative

The Magnolia Community Initiative (MCI), established by The Children's Bureau in Los Angeles, California, is an "effort to transform an entire community by uniting the residents, public and private organizations to change how both residents and organizations think and act, and to change how parents behave, with the ultimate goal of improving outcomes for an entire community of vulnerable, low-income children in Los Angeles." The MCI focuses on a neighborhood catchment of a 500 square block area near downtown Los Angeles which consists of about a dozen neighborhoods that are home to 110,000 residents including 35,000 vulnerable children and youth. The Children's Bureau conceived of the MCI after engaging in an analysis of what it would take to best ensure children were raised in "safe and supportive environments in which children achieve the best results and live free of abuse and neglect (Shonkoff & Phillips, 2000). These four goal areas anchor the Initiative: educational success, good health, economic stability and safe and nurturing parenting." California's leaders should incentivize and support local, place-based initiatives that encourage community engagement, coordinated services and promote child and family well-being. For more information, visit: magnoliaplacela.org.

All quoted text pulled from The Magnolia Community Initiative website.

Building Effective, Quality Systems

Research shows that kids do best if they are supported from the very start, and that interventions are most effective for the families and children facing the most significant challenges. No single program or strategy is enough. When it comes to ensuring California's kids are all getting a strong start in life, the whole is vastly greater than the sum of its parts. Policymakers must establish—at federal, state and local levels—a continuum of effective, coordinated community-based services and supports for infants, toddlers and their families. California has a long way to go to reach this goal. Some of the programs needed to serve families are in place, but are limited in reach or quality, and some are absent altogether. To improve outcomes for families, increased and targeted resources will be necessary, as well as thoughtful policies to strengthen, align, integrate and coordinate existing components of the system and build necessary infrastructure. In targeted cases, policymakers must also incentivize public-private partnerships to enable the philanthropic sector to focus investments in research, pilot programs and innovative approaches that reinforce policy and program efforts led by the state. Therefore, policymakers must consider the following:

The Five Core Elements of the System

- 1 Family-Centered, Evidence-Driven, Comprehensive and Culturally Competent Programs and Services**
.....
- 2 Funding and Financing**
.....
- 3 Data**
.....
- 4 Governance and Administration**
.....
- 5 Accountability**
.....

The Five Core Elements of the System

1 Family-Centered, Evidence-Driven, Comprehensive and Culturally Competent Programs and Services

- Identify and evaluate promising programs and scale what works.
- Ensure that services and programs serving families are responsive to diverse cultural and linguistic needs.
- Consider parent and child health and mental health to be foundational to kids' healthy growth and development.

2 Funding and Financing

- Target new resources to the most vulnerable children and families, and augment investments so that ultimately all public systems serving kids have the resources they need to effectively care for children.
- Align county, state and federal funding to maximize current investments in services for pregnant women and very young children.
- While preserving entitlements, facilitate layering and braiding across funding streams to maximize resources available for high-need families and reduce bureaucratic challenges for providers.
- Explore additional financial incentives that can be leveraged by programs and professionals serving families, such as Professional Development stipends, tax credit packages or property tax exemptions for early childhood programs.

3 Data

- At birth, assign unique identifiers to each and every child in California to track services and impacts across systems and strengthen data collection to inform policy and investments.
- Recognizing the importance of client privacy, identify opportunities to link and measure data across state systems to support understanding of program reach, effectiveness, gaps and opportunities for improvement.
- Establish shared state and local goals, tied to measurable indicators, and commit to using data to understand how conditions for children change over time.

4 Governance and Administration

- To increase stability, maximize utilization and reduce administrative burdens, connect learning, health and family support service providers to one another at the local level through strategic infrastructure development, including shared data systems, seamless referral pathways, aligned eligibility guidelines and integrated services in community settings.
- Assess gaps in access and services statewide.
- Leverage and build upon existing local infrastructure, knowledge, and partnerships established by local First 5 Commissions, county departments and philanthropic initiatives.

5 Accountability

- Utilize kindergarten entry as a check point to measure young children's growth and development in order to assess how well systems are serving children, families and caregivers, from pregnancy to kindergarten entry. This will enable policymakers to better understand where investments should be made.
- Develop a statewide dashboard of children's opportunities and outcomes that articulates California's vision for all children, starting at birth. Require publicly funded entities to work together in order to be held accountable for—and supported in—continuous improvement strategies, thereby raising service quality and reducing health and educational disparities among children.

Conclusion

This prenatal to age three vision outlines four areas of work—promoting healthy children; fostering strong families; enriching early learning; and strengthening communities—as essential to building a stronger California. To achieve this vision, it will take the collective wisdom and power of all of the people and programs serving kids across the state, and a coordinated policy and advocacy strategy.

The time is now for California policymakers to move forward and create a comprehensive plan to do right by the state’s youngest children. Policymakers must act immediately, so as to ensure that all current and future generations realize their full potential, and in doing so, that the state of California does so as well.

To learn more and take action, join The Children’s Movement of California at childrennow.org





Credits

Starting Now: A Policy Vision for Supporting the Healthy Growth and Development of Every California Baby reflects the collective effort of staff throughout the organization.

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Endnotes

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